

## Message Text

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ACTION EUR-12

INFO OCT-01 AF-06 EA-06 NEA-09 IO-10 ISO-00 CIAE-00

DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 SS-15 USIA-06 ACDA-05 OMB-01 TRSE-00

DLOS-03 EB-07 COME-00 OFA-01 AGR-05 SAM-01 SAB-01

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P R 291250Z MAR 75

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC PRIORITY 655

INFO USMISSION GENEVA

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY REYKJAVIK

AMEMBASSY SAIGON

USMISSION USUN NEW YORK

USMISSION NATO

AMEMBASSY PRETORIA

AMEMBASSY TEL AVIV

AMEMBASSY LISBON

C O N F I D E N T I A L COPENHAGEN 0900

GENEVA FOR USDEL CSCE

E.O. 11652 GDS

TAGS: PFOR XZ

SUBJECT: DANISH VIEW OF NORDIC FOREIGN MINISTER MEETING

REFA. HELSINKI 0650 B. COPENHAGEN 829 C. OSLO 1267

D. HELSINKI 668

SUMMARY: MFA'S HAAKONSEN CONCENTRATED ON THE DANISH ROLE IN BRIEFING  
US ON THE MARCH 20-21 NORDIC FOREIGN MINISTERS CONFERENCE.

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DANISH FOREIGN MINISTER KB ANDERSEN IMPLICITLY WARNED THE FINNS

NOT TO DISTURB THE NORIDC BALANCE BY REVIVING KEKKONEN'S NFZ PROPOSAL BUT APPEARRENTLY SIDED WITH THEM IN UN SUCCESSFULLY ATTEMPTING TO PUT THE CONFERENCE ON THE RECORD AS SUPPORTING A CSCE SUMMIT IN LATE JUNE/JULY. ANDERSEN URGED THE NORDIC TO IMPROVE THEIR MACHINERY FOR POLICY COORDINATION ON UN AFFAIRS AND HELD OUT FOR THEM AN ENHANCED ROLE AS "HONEST BROKER" BETWEEN THE LDCS AND THE MAJOR DC POWERS. ALTHOUGH THE DCS SHOULD ACCEPT THE IMPLICATIONS OF THE REALITY OF LDC MEMBERSHIP IN INTERNATIONAL FORA THE LDC'S THEMSELVES SHOULD BE PERSUADED OF THE HARM OF "STEAMROLLER TACTICS" (IN CITING AN EXAMPLE OF IMPROVED NORDIC COOPERATION, HAAKONSEN SAID THE RECENT DANISH MODIFICATION OF POLICY TOWARD THE PRG WAS COORDINATED CLOSELY WITH THE NORWEGIANS WHO WILL SOON ANNOUNCE A SIMILIAR CHANGE). IN CALLING FOR A CONTINUATION OF THE UNIVERSALITY PRINCIPLE ANDERSEN "IF SOUTH AFRICA GOES, ISRAEL WILL BE NEXT". ALTHOUGH SERIOUSLY CONCERNED OVER EVENTS IN PORTUGAL THE FOREIGN MINISTERS FAILED TO IDENTIFY SPECIFIC EFFECTIVE STEPS THEY COULD TAKE TO CHECK THE SURGE TO THE LEFT. AT LEAST FOR THE DANISH SOCIAL DEMOCRATIC GOVERNMENT THE HELSINKI CONFERENCE PORTENDS GREATER ATTEMPTS TO PUT MEAT ON THE BONES OF "NORDIC UNITY" AS IT APPLIED TO DISTANT ISSUED WHICH SOME CASES WILL NOT BE FAVORABLE TO US INTEREST.

END SUMMARY

-. MFA'S BENT HAAKONSEN WHOSE RESPONSIBILITIES INCLUDE NORDIC FOREIGN MINISTERS MEETING AND WHO ATTENDED THE HELSINKI CONFERENCE PROVIDE POLCOUNS WITH THE FOLLOWING INFORMATION SUPPLEMENTAL TO THAT CONTAINED IN REFS A,C,AND D. HIS FOCUS WAS NATURALLY ON THE DANISH CONTRIBUTIONS.

2. IN HIS OPENING PRESENTATION FOR MIN ANDERSEN MADE THE POINTED COMMENT WHILE LOOKING STEADILY AT THE FINNISH FOREIGN MINISTER

THAT NOTHING SHOULD BE DONE TO DISTURB THE NORDIC BALANCE. HAAKONSEN SAID THAT WHILE THE FINNS MADE NO RESPONSE THIS WAS UNDERSTOOD BY ALL AS DANISH REJECTION OF ANY ATTEMPT TO REVIVE KEKKONENS NUCLEAR FREE ZONE PROPOSAL.

3. AS CUSTOMARY ANDERSEN ALSO BRIEFED THE OTHER NORIDCS ON EC  
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MATTERS IN GENERAL AND THE RECENT DUBLIN SUMMIT IN PARTICULAR. IN RELATING THE DISCUSSION AT DUBLIN ABOUT CSCE ANDERSEN SAID HE BELIEVED THAT THE THIRD PHASE SUMMIT COULD BE HELD THE END OF JUNE OR BEGINNING OF JULY. HAAKONSEN NOTED THAT THERE WAS CONSIDERABLE DEBATE AMONG THE FOREIGN MIN OVER THE TIMING PROPOSED BY ANDERSEN. SINCE THE FINNS APPEARRENTLY ALSO SUPPORTED AN EARLY STAGE III SUMMIT AS NOTED IN REF

A THE TIMING EXPRESSED IN THE COMMUNIQUE OF "... DURING THE NEXT FEW WEEKS" WAS PRESUMABLY THE RESULTS OF PRESSURE BY THE OTHER NORDICS ON BOTH THE FINNS AND DANES.

4. ANDERSEN ALSO MADE THE DIRECT PRESENTATION ON UN MATTERS. (THE FIVE FOR MIN DIVIDED UP PRESENTATION ) HE CASE HIS REMARKS IN THE CONTEXT OF THE NECESSITY TO AVOID DC-LDC CONFRONTATIONS IN INTERNATIONAL FORA. THE DCS SHOULD ACCEPT THE FACT OF MAJORITY LDC REPRESENTATION AND DEVISE WAYS TO DEAL WITH IT WITH THE MINIMUM OF ABRASSIVENESS. ANDERSEN SUGGESTED FOR EXAMPLE THAT INSTEAD OF CONSTANLTY REACTING TO THE OFTEN UNREASABLE LDC PROPOSALS THE DCS SHOULD THEMSELVES TABLE ITEMS DIRECTED TOWARD LDC ASPIRATIONS. (HAAKONSEN COMMENTED THAT THIS WA WASIER SAIT THEN DONE) ON THE OTHER HAND THE LDCS MUST BE PERSUADED OF THE FOLLY OF THEIR "STEAMROLLER TACTICS" IN PUSHING THROUGH CONSENSUS OR MAJORITY RESOLUTIONS WHICH ARE IMPOSSIBLE OF SUCCESSFUL IMPLEMENTATION BECAUASE THEY LACK THE BACKING OF IMPORTANT DC MEMBERS SUCH AS THE US. AS SUGGESTED IN PARA FOUR OF REF A, ANDERSEN URGED HIS NORDIC COLLEAGUES TO IMPROVE COORDINATION OF THEIR POLICIES IN INTERNATIONA FORA IN THE HOPE THAT THE NORDICS MIGHT PLAY A GREATER ROLE AS "HONEST BROKER" BETWEEN THE LDCS AND THEMORE POWERFUL DCS.

5. QUITE ASIDE FROM THE NEED TO SEEK GREATER POLICY ACCORDING AMONG THE NORDICS ON UN MATTERS MUCH CAN BE DONE ACCORDING TO ANDERSEN TO IMPROVE THE MACHINERY OF COORDINATION. HAAKSON RELATED HOW CAREFULLY THE DANES HAD COORDINATED THEIR RECENT REASSESSMENT OF POLICY TOWARD THE PRG (REF B)WITH THE NORWEGIANS WHO WILL BE SAID SHORTLY BE ANNOUNCING A SIMILAR LIBERALIZATION. (HAAKONSEN WHO MUST BE PROTECTED SAID IN PASSING THAT THE MFAS GOAL IN THE REASSESSMENT WAS TO ACCOMMODATE ANDERSENS WISH TO "DO SOMETHING" FOR THE PRG WITHOUT DEROGATING FROM THE FORMAL DANISH RELATIONSHIP WITH THE GVN.

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6. ANDERSEN ALSO URGED THE NORDICS TO CONTINUE THIER SUPPORT FOR THE UNIVERSIALITY PRINCIPLE. HE WAS QUOTED BY HAAKONSEN AS SAYING "IF SOUTH AFRICA GOES ISRAEL WILL BE NEXT."

7. FINALLY HAAKONSEN CONFIRMED (PARA 8, REF A) THE CONCERN OVER EVENTS IN PORTUGAL THAT PERMEATED THE CONFERENCE AND THE FRUST- RATIONS THAT THE FORMINS FELT OVER THEIR INABILITY TO IDENTIFY WHAT THEY OR FOR THAT MATTER OTHER MORE POWERFUL WESTERN COUNTRIES MIGHT DO TO EFFECTIVELY CHECK THE PORTUGUESE SURGE TO THE LEFT.

8. COMMENT: WITH SOC DEMOCRATIC GOVTs AGAIN IN POWER IN THREE OF THE FIVE NORDIC COUNTRIES THERE WILL BE MORE LIP SERVICE GIVEN TO "NORDIC UNITY" THERE WILL PROBABLY ALSO BE MORE REALITY AS LEAST AS FAR AS COORDINATION OF POLICY ON RELATIVELY DISTANT

SUBJECTS IS CONCERNED. IN SOME CASES THIS COORDINATION WILL NOT BE FAVORABLE TO US INTERESTS. WHEN IT COMES TO THE MEAT AND POTATOES ISSUES HOWEVER NORDIC UNITY FREQUENTLY GIVES WAY TO NATIONAL INTEREST (EG NORWEGIAN OIL, THE BRIDGE-TUNNEL AIRPORT PROJECT BETWEEN SWEDEN AND DENMARK FINNISH IMPORT RESTRICTIONS), AND THRE IS LITTLE LIKELIHOOD THAT THIS WILL CHANGE NO MATTER WHICH GOVERNMENT IS IN POWER.

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